

Agricultural Cooperatives Development in Rural Areas and Policy Support in Lao PDR The Case Study of Southern Region

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Chapter 1: Introduction

- The role of agriculture in the transformation of Lao economy. (Onphanhdala 2009, 2010; Onphanhdala & Keola, 2009; Onphanhdala & Suruga, 2011, 2014; Onphanhdala & Vixathep, 2013; Onphanhdala et al. 2014a, 2014b, 2014c, 2016; Onphanhdala & Manolom, 2019; Onphanhdala & Philavong, 2020)
- An attempt to rebuild agricultural cooperatives by the GOL. (Bourdet, 1995; Ducourtiex et al., 2005; GOL, 2010, 2014a, 2014b; Castela & Bouahom, 2013; Rasabandith, 2019)
- Agricultural production in the southern part of Laos. (Onphanhdala, 2020; Onphanhdala, forthcoming)

Chapter 1: Research objectives and scopes (cont.)

- To assess the current situation, challenges of agricultural cooperative development.
- To identify the agricultural cooperative necessity support from the government.
- To **recommend policy makers** on further improvement of relevant policies in order to support an operation of agricultural cooperative based on this research result.

Champasak and Sekong provinces during April to December 2020

Chapter 2: Literature reviews

Table 1: Brief summary of overall cooperative management in selected countries

	Germany	Japan	China	Vietnam
First promulgated law	1889 (Cooperative Law)		2006 (Law of the P. R. China on Specialized Farmers Cooperatives)	2012 (Cooperative Law)
Amended version	2006 (Cooperative Law)	(0		
Minimum member	3	15 (farmers to establish an agricultural cooperative)	5 (farmers to establish an agricultural cooperative) 151 (in present)	7 (members to establish a cooperative) 4 (cooperatives to establish cooperative union)

A Policy Change in Local Farmer Production Group (FPG) and Agricultural Cooperative (AC)

1975-1985 -	- An initial stage of FPG and AC establishment
1978	1,356 ACs
1985	>3,000 ACs
1986-2010 – 1988	 FPG development under the New Economic Mechanism (NEM) in 1986 >4,000 ACs and then collapsed due to management failure
2010	The 1 st Decree on Cooperatives was proclaimed (No.136/PM)
2011-present –	- <i>Re-establishment</i> of FPG and AC
2014	Agreement on Cooperatives (No. 2983/MAF) Agreement on Establishment of Agricultural Production Groups (No.2984/MAF)
2017	4,334 farmer groups and 582 agricultural production groups and 22 cooperatives
2020	The revision of Decree has reached the final drafted

Table 2: A comparison between the agricultural production group and the agriculturalcooperative of Lao PDR

	Agricultural Production Groups (APGs)	Agricultural Cooperatives (ACs)
Legislations	Agreement on the Establishment of Agricultural Production Groups, No.2984/MAF, 25/09/2014	 Decree on Cooperative, No.136/PM, 05/03/2010 Agreement on Agricultural Cooperatives, No.2983/MAF, 25/09/2014
Organizations	Farmers gather as a group	As state enterprises and regional integrations
Scope	Within the village	Between the villages
Memberships	Same type of production	Mixture between planting, livestock, fishery, services, and etc.
Activities	 Managing by internal committee Not hiring external managers or staffs Buying inputs, selling outputs together 	 Running as business operations Hiring external management staffs Varying market-oriented ACs will sell members' products
Establishment	 Approved by DAFO 	 Approved by DAFO
Minimum members	 At least 3 members for initial group establishment as committee At least 7 members 	 At least 3 members for initial group establishment as committee At least 7 members
Duration	3 years - required for extension must propose before expiration at least 3 months	3 years - required for extension must propose before expiration at least 3 months

Chapter 3: Research Methodology

- Qualitative analysis results from KIIs, FPGs and Private sector
- Field surveys conducted in Champasak and Sekong in June 2020

	Key Players	
1	Champasak Provincial Administration (Head)	1
2	Champasak Provincial Department of Agriculture and Forest (PAFO)	1
3	Paksong District Administration	1
4	Paksong District Agriculture and Forest Office (DAFO)	1
5	Cooperative Promotion Unit (Paksong)	1
6	Sekong Provincial Administration (Deputy Head)	1
7	Thateng District Agriculture and Forest Office (DAFO)	1
8	Agricultural Cooperative Representatives / Farmers Production Groups / Farmers	15
9	Private Sector	4
	Total	26

Chapter 3: Research Methodology (cont.)

Table 4: Research work plan				
2020	4-5	6	7-9	10-12
Research preparation				
(Desk work basis)				
Data collection				
(FDG and KII)				
Analytical works				
Dissemination Workshop				
Report writing and publication				

- A kick-off meeting was held on 22 May 2020, which discussed on research preparation, research design, budget breakdown, and etc.
- The second meeting was held on 24 August 2020, which discussed on field survey results, analytical works and interim report preparation.

Chapter 4: Results and Discussions I. Current Situation (1)

Table 5: Components of group establishment				
	Agricultural Production Groups (APGs)	Agricultural Cooperatives (ACs)		
Meeting	 Annual general meeting Extraordinary meetings 	 Annual general meeting Extraordinary meetings 		
Management committee	 Chairperson Deputy chairpersons Committees (total must consist of 3 to 7 persons as odd number) 	 Chairperson Deputy chairpersons Committees (total must consist of 3 to 9 persons as odd number) 		
Monitoring committee	 Chairperson Deputy chairpersons Committees (total must consist of 3 to 5 persons) 	More than three members, one of them should have accounting skill		
Manager	Νο	Can recruit from external		
Accountant	Νο	Can recruit from external		
Technical staff	Νο	Yes		
Member	Yes	Yes		

Chapter 4: Results and Discussions (cont.) I. Current Situation (2)

	able 7: A summary of agricultural production groups and the agricultural cooperatives*		
	Total in Laos	Champasak	Sekong
No. of Agricultural Cooperatives (ACs)	23	7	0
No. of Agricultural Production Groups (APGs)	2,707	276	215
No. of Plantation Groups	1,214	230	145
No. of Livestock Groups	1,275	35	56
No. of Fishery Groups	144	2	10
No. of Processing Groups	47	8	4
No. of Service Groups	27	1	0
No. of APG members	49,394	5,180	2,958
No. of villages covering	1,683	n/a	114

Remarks: *Data as of January 2017 reported by the Department of Agriculture Extension and Cooperatives (DAEC), Ministry of Agriculture and Forestry

Chapter 4: Results and Discussions (cont.) II. Challenges

Challenges of cooperative development		
Membership benefits Procedure obstacles Credit access		Credit access
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Chapter 4: Results and Discussions (cont.) III. Necessary support from the government

Necessary support from the government			
Education & knowledge	Regulation reform	Membership & non-membership	Evaluation criterion
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Chapter 5: Conclusion and recommendations

- The ongoing policy reforms relating to renew the Prime Minister Degree on agricultural cooperative.
- To provide financial capital as an incentive for members should be justified.
- It is important to build a strong leadership and educated committee members of groups.
- Linking all hierarchical levels such as village, district and province (access to information, inclusiveness, and etc.).
- To set an evaluation criterion into a revised agreement and decree concerning agricultural cooperatives (Tier 1, Tier 2 & Tier 3).
- An effective assistant from the Lao government is important.